

### COUNTY OF DUKES COUNTY, MASSACHUSETTS

FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2024

(With Independent Auditors' Report Thereon)

### COUNTY OF DUKES COUNTY, MASSACHUSETTS

### FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2024

### **TABLE OF CONTENTS (CONTINUED)**

PA	AGE
Independent Auditors' Report	1
Management's Discussion and Analysis	
Basic Financial Statements	
Statement of net position	17
Statement of activities	
Governmental funds – balance sheet	
Reconciliation of the governmental funds balance sheet total fund balances to the statement of net	
position	
Governmental funds – statement of revenues, expenditures and changes in fund balances	22
Reconciliation of the statement of revenues, expenditures, and changes in fund balances of	
governmental funds to the statement of activities	23
Proprietary funds – statement of net position	
Proprietary funds – statement of revenues, expenses and changes in net position	
Proprietary funds – statement of cash flows	
Notes to Basic Financial Statements	
Required Supplementary Information	61
Schedule of revenues, expenditures and changes in fund balance – general fund – county operation	
- budget and actual	
Schedule of revenues, expenditures and changes in fund balance – general fund – registry of deeds	;
operations – budget and actual	63
Schedule of revenues, expenditures and changes in fund balance – general fund – combined	
operations – budget and actual	64
Pension plan schedules - County	65
Schedule of the County's proportionate share of the net pension liability	66
Schedule of the County's contributions	
Other postemployment benefit plan schedules	68
Schedule of changes in the County's net OPEB liability and related ratios	69
Schedule of the County's contributions	70
Notes to required supplementary information	
Combining Schedules	75
Airport Commission combining schedules	
Airport Commission activities - combining schedule of net position	78
Airport Commission activities - combining schedule of revenues, expenses and changes in net	
position	79
Passenger Facility Charges	80

### COUNTY OF DUKES COUNTY, MASSACHUSETTS

### FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2024

### **TABLE OF CONTENTS**

Pa	AGE
Independent auditors' report on internal control over financial reporting and on compliance and	
other matters required by Government Auditing Standards	81
Independent auditors' report on compliance with applicable requirements of the passenger facility	
charge program and on internal control over compliance in accordance with the passenger facility	ity
charge audit guide for public agencies	83
Schedule of revenues and expenditures of passenger facility charges	86
Notes to schedule of revenues and expenditures of passenger facility charges	87
Schedule of findings and questioned costs, passenger facility charges	89





9 Executive Park Drive Suite 100 Merrimack, NH 03054

P: 603.882.1111

#### **Independent Auditors' Report**

To the Honorable County Commissioners County of Dukes County, Massachusetts

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, business-type activities, and each major fund of the County of Dukes County, Massachusetts (the "County"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, and each major fund of the County, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States ("*Governmental Auditing Standards*"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Additional Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining schedules as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated July 31, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

CBIZ CPAs P.C.

Merrimack, NH July 31, 2025

This page intentionally left blank.

Management's Discussion and Analysis

### Management's Discussion and Analysis

#### June 30, 2024

As management of the County of Dukes County, Massachusetts (County), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2024. We encourage readers to consider the information presented in this report. All amounts, unless otherwise indicated, are expressed in whole dollars.

The Governmental Accounting Standards Board (GASB) is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

#### Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the most recent year by \$57.7 million (net position).
- At the close of the current year, the government-wide unrestricted net position totaled \$5.4 million.
- At the close of the current year, the County's general fund reported fund balance totaling \$1.1 million, an increase of \$8,000 in comparison with the prior year. Total fund balance represents 56% of total general fund expenditures.
- The County contributed an additional \$17,000 to the Dukes County Pooled Other Postemployment Benefits Trust Fund. The County's balance in the OPEB trust fund totaled \$2.2 million at year-end.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. These basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The government-wide financial statements provide both long-term and short-term information about the County as a whole. The fund financial statements focus on the individual components of the County government, reporting the County's operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the County's accountability. This report also contains other required supplementary information and other supplementary information in addition to the basic financial statements themselves.

### **Management's Discussion and Analysis**

#### June 30, 2024

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include county commissioners, parking clerk, courthouse/administrative/senior services buildings, treasurer, registry of deeds, civil defense/emergency management, health and human services, retiree postemployment benefits, veteran's agent, natural resources, COVID-19, senior services, interest, and other expenditures. The business-type activities include the activities of the airport operations.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on near-term inflows of expendable resources, as well as on balances of expendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

### Management's Discussion and Analysis

#### June 30, 2024

The County adopts an annual appropriated budget for its general fund. Budgetary comparison statements have been provided for the general fund county and registry of deeds operations to demonstrate compliance with this budget.

**Proprietary funds.** The County maintains one type of proprietary fund.

*Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its airport activities.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$57.7 million at the close of 2024.

Net position totaling \$50.5 million reflects its investment in capital assets (e.g., land, construction in progress, land improvements, buildings, machinery and equipment, vehicles and infrastructure); less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position totaling \$1.8 million represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position totaled \$5.4 million. At the end of the current year, the County has reported positive balances in all three categories of net position.

### **Management's Discussion and Analysis**

### June 30, 2024

The governmental and business-type activities of the County are presented below:

### **Governmental Activities**

The County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources for governmental activities by \$990,000 at the close of 2024.

_	2024		2023
Assets:			
Current assets\$	3,857,305	\$	4,863,673
Capital assets, non depreciable	1,234,954		1,051,004
Capital assets, net of accumulated depreciation	1,376,825		1,463,518
Total assets	6,469,084	-	7,378,195
Deferred outflows of resources	766,072	. <u>-</u>	1,690,052
Liabilities:			
Current liabilities (excluding debt)	1,921,943		2,851,307
Noncurrent liabilities (excluding debt)	2,447,537		3,394,174
Current debt	160,000		160,000
Noncurrent debt	160,000		320,000
Total liabilities	4,689,480		6,725,481
Deferred inflows of resources	1,555,321		1,789,885
Net position:			
Net investment in capital assets	2,291,779		2,034,522
Restricted	1,773,243		613,748
Unrestricted	(3,074,667)		(2,095,389)
Total net position \$ _	990,355	\$	552,881

### **Management's Discussion and Analysis**

### June 30, 2024

The governmental expenses totaled \$5.0 million of which \$4.5 million (91%) was directly supported by program revenues consisting of charges for services, operating grants and contributions and capital grants and contributions. General revenues totaled \$1.3 million, primarily coming from town assessments, county deeds excise taxes and state grants.

	2024	2023
Program Revenues:		
Charges for services\$	1,152,360 \$	1,069,474
Operating grants and contributions	3,158,485	2,936,844
Capital grants and contributions	200,000	-
General Revenues:		
Town assessments	742,968	519,096
County deeds excise tax	353,443	447,372
Nonrestricted grants and contributions	65,484	61,148
Unrestricted investment income	23,018	16,812
Other revenues	96,673	68,469
Total revenues	5,792,431	5,119,215
Expenses:		
County commissioners	286,549	269,941
Parking clerk	335,972	263,432
Courthouse/Administrative/Senior services buildings	269,612	287,784
Treasurer	299,825	266,719
Registry of deeds	549,213	590,951
Civil defense/emergency management	677	759
Health and human services	1,306,643	1,019,898
Retiree postemployment benefits	130,540	268,506
Veterans agent	84,668	61,864
Recreation	81,614	69,306
COVID-19	436,232	38,908
Senior services	1,063,669	952,197
Interest	10,833	14,833
Other expenditures	113,989	168,294
Total expenses	4,970,036	4,273,392
Excess (Deficiency) before transfers	822,395	845,823
Transfers	(384,921)	(691,501)
Change in net position	437,474	154,322
Net position, beginning of year	552,881	398,559
Net position, end of year\$	990,355 \$	552,881

### Management's Discussion and Analysis

### June 30, 2024

The governmental net position increased by \$437,000 during the current year. This increase was primarily due to a \$200,000 capital grant and a \$230,000 increase from the change in the net pension and net OPEB liabilities as well as the related deferred inflows/outflows of resources.

### **Business-type Activities**

The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources for business-type activities by \$56.7 million at the close of 2024.

	2024		2023
Assets:			
Current assets\$	19,269,920	\$	16,652,184
Noncurrent assets (excluding capital)	28,843,866		28,215,973
Capital assets, non depreciable	12,099,190		4,924,089
Capital assets, net of accumulated depreciation	37,928,238		39,110,898
Total assets	98,141,214	_	88,903,144
Deferred outflows of resources	1,136,520	_	1,998,770
Liabilities:			
Current liabilities (excluding debt)	871,667		2,452,450
Noncurrent liabilities (excluding debt)	5,885,092		5,951,143
Current debt	1,815,235	_	
Total liabilities	8,571,994		8,403,593
Deferred inflows of resources	34,008,915		33,290,697
Net position:			
Net investment in capital assets	48,212,193		44,034,987
Unrestricted	8,484,632		5,172,637
Total net position\$	56,696,825	\$_	49,207,624

### Management's Discussion and Analysis

#### June 30, 2024

	2024		2023
Program Revenues:		_	
Charges for services\$	14,617,327	\$	13,754,220
Operating grants and contributions	70,347		89,314
Capital grants and contributions	4,652,811		2,682,047
General Revenues:			
Unrestricted investment income	553,768		225,135
Interest income	997,178	_	1,067,685
Total revenues	20,891,431	_	17,818,401
Expenses:			
Airport	13,787,151	_	13,095,018
Excess (Deficiency) before transfers	7,104,280		4,723,383
Transfers	384,921	_	691,501
Change in net position	7,489,201		5,414,884
Net position, beginning of year	49,207,624	_	43,792,740
Net position, end of year\$	56,696,825	\$	49,207,624

The business-type expenses totaled \$13.8 million of which \$19.3 million (140%) was directly supported by program revenues consisting of charges for services, operating grants and contributions, and capital grants and contributions.

The business-type net position increased by \$7.5 million during the current year. This increase was primarily due to a \$4.9 million increase in the operating fund and the recognition of \$4.7 million of capital grants and contributions. These increases were offset by the recognition of \$2.8 million of depreciation expense.

#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds*. The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of *expendable* resources. Such information is useful in assessing financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

### Management's Discussion and Analysis

#### June 30, 2024

As of the end of the current year, governmental funds reported combined ending fund balances of \$2.0 million, of which \$1.1 million is for the general fund, \$63,000 is for the parking clerk fund, \$31,000 is for the senior services fund, \$291,000 is for the County capital projects fund, and \$434,000 is for the other special revenue fund. Cumulatively there was a decrease of \$86,000 in fund balances from the prior year.

The general fund is the chief operating fund. At the end of the current year, total fund balance was \$1.1 million. As a measure of the general fund's liquidity, it may be useful to compare total fund balance to total fund expenditures. Total fund balance represents 56% of total general fund expenditures.

The County's general fund increased by \$8,000, which is primarily due to a budgetary surplus of \$35,000 that was offset by expenses relating to refunds to member communities of \$27,000.

The parking clerk fund is used to account for the receipt and disbursement of proceeds from parking violations to the member Town's. The fund balance increased by \$45,000 over the prior year, primarily due to a \$116,000 increase in parking fines revenue, which was offset by an \$84,000 increase in parking clerk expenses, mainly related to ticket reimbursements.

The senior services fund is used to account for financial resources to be used for the center for living and other services for senior citizens. The fund balance decreased by \$21,000 from the prior year which is mainly attributable to expenditures increasing by \$111,000 and revenues increasing by \$60,000.

The County capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities of the County. During the year, the fund balance increased by \$15,000. This net increase was driven by the receipt of a \$200,000 from member Town's for building improvements, offset by \$185,000 in capital improvement expenditures primarily related to this project.

The other special revenue fund is used to account for proceeds of specific revenue sources that are restricted by law or administrative action to expenditures for specified purposes. The fund is in a surplus position of \$434,000 which is primarily due to timing differences between the receipt and expenditure of grant funds.

#### General Fund Budgetary Highlights

The original 2024 approved budget for the general fund (including the registry of deeds) authorized \$2.0 million in appropriations. During 2024, the County approved supplemental appropriations totaling \$167,000 for various County functions.

### Management's Discussion and Analysis

#### June 30, 2024

#### Capital Asset and Debt Administration

**Capital Assets.** The County's investment in capital assets for its governmental and business-type activities as of June 30, 2024, amounts to \$52.6 million (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, land improvements, buildings and improvements, machinery and equipment, vehicles and infrastructure.

The business-type activities had current year fixed asset additions of \$8.8 million, which includes additions to construction in progress, buildings and improvements, machinery and equipment, and infrastructure.

The governmental activities had current year fixed asset additions of \$184,000, which related to construction in progress. Governmental activities also had \$298,000 of capital asset disposals relating to buildings and improvements, machinery and equipment and vehicles.

**Debt Administration.** The governmental activities have outstanding long-term debt totaling \$320,000. The airport enterprise fund had short-term debt totaling \$1.8 million outstanding to temporarily fund the wastewater treatment plant.

Please refer to the notes to the financial statements for further discussion of the major capital and debt activity.

#### Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Treasurer, 9 Airport Road, Suite 2, Vineyard Haven, Massachusetts, 02568.

Basic Financial Statements

This page intentionally left blank.

### **Statement of Net Position**

### June 30, 2024

	Primary Government						
	Governmental Activities	Business-type Activities	Total				
ASSETS							
CURRENT:	2 246 446	£ 2.506.007	e (752.542				
Cash and cash equivalents\$ Investments\$	3,246,446	\$ 3,506,097 8,097,253	\$ 6,752,543 8,097,253				
Receivables, net of allowance for uncollectibles:	-	8,097,233	6,097,233				
Departmental and other	604,464	758,187	1,362,651				
Leases	-	2,916,879	2,916,879				
Intergovernmental	5,651	3,762,638	3,768,289				
Inventory	-	210,059	210,059				
Other assets	744	18,807	19,551				
Total current assets	3,857,305	19,269,920	23,127,225				
November							
NONCURRENT:							
Receivables, net of allowance for uncollectibles:  Leases		20 042 066	20 042 066				
Capital assets, nondepreciable.	1,234,954	28,843,866 12,099,190	28,843,866 13,334,144				
Capital assets, not of accumulated depreciation.	1,376,825	37,928,238	39,305,063				
Capital assets, let of accumulated depreciation	1,570,025	37,720,230	37,303,003				
Total noncurrent assets	2,611,779	78,871,294	81,483,073				
TOTAL ASSETS	6,469,084	98,141,214	104,610,298				
DEFERRED OUTFLOWS OF RESOURCES							
Deferred outflows related to pensions	508,403	752,806	1,261,209				
Deferred outflows related to other postemployment benefits	257,669	383,714	641,383				
TOTAL DEFERRED OUTFLOWS OF RESOURCES	766,072	1,136,520	1,902,592				
LIABILITIES							
CURRENT:							
Warrants payable	118,430	563,564	681,994				
Accrued payroll	55,762	63,615	119,377				
Accrued interest	2,333	-	2,333				
Liabilities due depositors	-	115,488	115,488				
Other liabilities	166,815	-	166,815				
Unearned revenue	1,563,603	-	1,563,603				
Customer deposits payable	-	55,000	55,000				
Compensated absences.	15,000	74,000	89,000				
Notes payable	160,000	1,815,235	1,815,235				
Bonds payable	160,000		160,000				
Total current liabilities.	2,081,943	2,686,902	4,768,845				
NONCURRENT:							
Compensated absences	44,000	222,000	266,000				
Net pension liability.	1,094,968	1,621,349	2,716,317				
Net other postemployment benefits liability	1,308,569	4,041,743	5,350,312				
Bonds payable	160,000		160,000				
Total noncurrent liabilities	2,607,537	5,885,092	8,492,629				
TOTAL LIABILITIES	4,689,480	8,571,994	13,261,474				
DEFENDED IN OUR OF STREET							
DEFERRED INFLOWS OF RESOURCES  Deferred inflows related to lease receivables		21 760 745	21 760 745				
Deferred inflows related to lease receivables.  Deferred inflows related to pensions	67,928	31,760,745 100,584	31,760,745 168,512				
Deferred inflows related to other postemployment benefits	1,487,393	2,147,586	3,634,979				
Deterred linews related to other posteripleyment benefits	1,107,373	2,117,500	3,031,777				
TOTAL DEFERRED INFLOWS OF RESOURCES	1,555,321	34,008,915	35,564,236				
NET POSITION							
Net investment in capital assets	2,291,779	48,212,193	50,503,972				
Restricted for:							
Economic development	235,987	-	235,987				
Registry of deeds	734,163	-	734,163				
Other purposes.	803,093	-	803,093				
Unrestricted	(3,074,667)	8,484,632	5,409,965				
TOTAL NET POSITION\$	990,355	\$ 56,696,825	\$ 57,687,180				
			,,				

### **Statement of Activities**

### Year June 30, 2024

Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expense) Revenue
Primary Government:	1	-		•				-	
Governmental Activities:									
County commissioners\$	286,549	\$	-	\$	-	\$	-	\$	(286,549)
Parking clerk	335,972		390,535		-		-		54,563
Courthouse/Administrative/Senior services buildings	269,612		271,624		-		-		2,012
Treasurer	299,825		-		-		-		(299,825)
Registry of deeds	549,213		159,431		_		-		(389,782)
Civil defense/emergency management	677		-		-		-		(677)
Health and human services	1,306,643		7,125		1,302,322		-		2,804
Retiree postemployment benefits	130,540		-		_		-		(130,540)
Veterans agent	84,668		-		-		-		(84,668)
Natural resources	81,614		53,662		50,000		-		22,048
COVID-19	436,232		-		1,004,391		-		568,159
Senior services	1,063,669		219,509		798,996		-		(45,164)
Interest	10,833		-		-		-		(10,833)
Other	113,989		50,474		2,776		200,000		139,261
Total Governmental Activities	4,970,036	_	1,152,360	-	3,158,485		200,000		(459,191)
Business-Type Activities:									
Airport	13,787,151	_	14,617,327	-	70,347	į	4,652,811		5,553,334
Total Primary Government\$	18,757,187	\$	15,769,687	\$	3,228,832	\$	4,852,811	\$	5,094,143

### **Statement of Activities (Continued)**

### Year June 30, 2024

	Primary Government									
	Governmental Activities	Business-Type Activities	Total							
Changes in net position:										
Net (expense) revenue from previous page \$	(459,191) \$	5,553,334 \$	5,094,143							
General revenues:										
Town assessments										
(net of member refunds of \$26,997)	742,968	-	742,968							
County deeds excise tax	353,443	-	353,443							
Grants and contributions not restricted to										
specific programs	65,484	-	65,484							
Unrestricted investment income	23,018	553,768	576,786							
Interest income	-	997,178	997,178							
Miscellaneous	96,673	-	96,673							
Transfers, net	(384,921)	384,921								
Total general revenues and transfers	896,665	1,935,867	2,832,532							
Change in net position	437,474	7,489,201	7,926,675							
Net position:										
Beginning of year	552,881	49,207,624	49,760,505							
End of year\$	990,355 \$	56,696,825 \$	57,687,180							

### Governmental Funds Balance Sheet

### June 30, 2024

	General		Parking Clerk		Senior Services		County Capital Projects		Other Special Revenue		Total Governmental Funds
ASSETS	General	-	0.0111	-	50111005	-	110,000	-	Tto volume	•	T GILLS
Cash and cash equivalents\$	799,534	\$	62,924	\$	39,902	\$	292,018	\$	2,052,068	\$	3,246,446
Receivables, net of uncollectibles:											
Departmental and other	561,069		-		-		-		43,395		604,464
Intergovernmental	5,651		-		-		-		-		5,651
Other assets	744			_		-	-		-		744
TOTAL ASSETS\$	1,366,998	\$	62,924	\$_	39,902	\$ .	292,018	\$	2,095,463	\$	3,857,305
LIABILITIES											
Warrants payable\$	69,180	\$	_	\$	9,188	\$	1,000	\$	39,062	\$	118,430
Accrued payroll	16,111		-		-		-		39,651		55,762
Other liabilities	147,892		-		-		-		18,923		166,815
Unearned revenue	-	_		_			-		1,563,603		1,563,603
TOTAL LIABILITIES	233,183		_		9,188		1,000		1,661,239		1,904,610
		-		-	7,700	-	-,000	-	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	•	-,,,,,,,,,
FUND BALANCES											
Restricted	954,363		62,924		30,714		291,018		434,224		1,773,243
Unassigned	179,452			_		_	-		-		179,452
TOTAL FUND BALANCES	1,133,815		62,924	_	30,714	-	291,018	. <u>-</u>	434,224	-	1,952,695
TOTAL LIABILITIES AND FUND BALANCES \$	1,366,998	\$_	62,924	\$_	39,902	\$	292,018	\$	2,095,463	\$	3,857,305

### Reconciliation of the Governmental Funds Balance Sheet Total Fund Balances to the Statement of Net Position

### June 30, 2024

Total governmental fund balances.	\$	1,952,695
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds		2,611,779
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not deferred		(789,249)
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due		(2,333)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable	(320,000)	
Net pension liability.	(1,094,968)	
Net other postemployment benefits liability	(1,308,569)	
Compensated absences	(59,000)	
Net effect of reporting long-term liabilities.		(2,782,537)
Net position of governmental activities.	\$	990,355

### Statement of Revenues, Expenditures and Changes in Fund Balance

### Year Ended June 30, 2024

	General	Parking Clerk	Senior Services	County Capital Projects	Other Special Revenue	Total Governmental Funds
REVENUES:	General	CKIK	Scrvices	Trojects	Revenue	Tunds
Town assessments - County tax						
(net of member refunds of \$26,997)	\$ 570.968 \$	- \$	- \$	- S	- \$	570,968
Town assessments - debt service	172,000	-	-	-	-	172,000
Town assessments - senior services.		_	679,129	_	_	679,129
Town assessments - health and human services	_	_	-	_	497,960	497,960
Town assessments - substance use disorder prevention	_	_	_	_	48,590	48,590
State grants	_	_	119,762	_	737,454	857,216
Cape and island license plates.	115,958	_	117,702	_	757,151	115,958
Property rental.	291,624					291,624
Registry of deeds.	139,431				353,443	492,874
Natural resources.		_	-	_	333,773	
	53,662	202 401	-	-	-	53,662
Parking fines	8,134	382,401	210 (14	-	-	390,535
Senior services.	-	-	219,614	-	1 004 201	219,614
Intergovernmental - COVID-19 relief	-	-	-	-	1,004,391	1,004,391
Intergovernmental			-	200,000	- -	200,000
Investment income	4,758	109	-	-	18,151	23,018
Miscellaneous	98,801	<del></del>			76,091	174,892
TOTAL REVENUES	1,455,336	382,510	1,018,505	200,000	2,736,080	5,792,431
EXPENDITURES:						
Current:						
County commissioners	292,733	-	-	-	-	292,733
Parking clerk	-	337,409	-	-	-	337,409
Courthouse/Administrative/Senior services buildings	228,146	· -	-	-	-	228,146
Treasurer	349,794	_	_	_	_	349,794
Registry of deeds	541,335	_	_	_	35,833	577,168
Civil defense/emergency management	677	_	_	_	-	677
Health and human services.	1,205	_	_	_	1,310,330	1,311,535
Retiree postemployment benefits.	212,702				1,510,550	212,702
Veterans agent.	89,301				776	90,077
Natural resources.	19,422	-	-	_	87,790	107,212
Senior services.	19,422	-	1 020 470	-	87,790	
	-	-	1,039,470	-	426.222	1,039,470
COVID-19	100.216	-	-	104.027	436,232	436,232
Other	108,316	-	-	184,937	45,273	338,526
Debt service:	4.60.000					4.00.000
Principal	160,000	-	-	-	-	160,000
Interest	12,000					12,000
TO THE TYPE IN THE INC.		225 400	4 020 450	40400		# 40# co4
TOTAL EXPENDITURES	2,015,631	337,409	1,039,470	184,937	1,916,234	5,493,681
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES	(560,295)	45,101	(20,965)	15,063	819,846	298,750
OTHER FINANCING SOURCES (USES):						
Transfers in - retirees' health insurance	88,385	-	-	-	-	88,385
Transfers in - cost allocations	126,833	-	-	-	-	126,833
Transfers in - deeds excise	353,443	-	-	-	-	353,443
Transfers out	-	-	-	-	(600,139)	(600,139)
Transfers out - deeds excise					(353,443)	(353,443)
TOTAL OTHER FINANCING SOURCES (USES)	568,661	<u>-</u>		<u>-</u>	(953,582)	(384,921)
NET CHANGE IN FUND BALANCES	8,366	45,101	(20,965)	15,063	(133,736)	(86,171)
FUND BALANCES AT BEGINNING OF YEAR	1,125,449	17,823	51,679	275,955	567,960	2,038,866
FUND BALANCES AT END OF YEAR	\$ 1,133,815 \$	62,924 \$	30,714 \$	291,018 \$	434,224 \$	1,952,695

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

### **Ended June 30, 2024**

Net change in fund balances - total governmental funds		\$ (86,171)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital outlay  Depreciation expense.	183,950 (86,693)	
Net effect of reporting capital assets		97,257
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.		
Debt service principal payments		160,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Net change in compensated absences accrual.  Net change in accrued interest on long-term debt.  Net change in deferred outflow/(inflow) of resources related to pensions.  Net change in net pension liability.  Net change in deferred outflow/(inflow) of resources related to other postemployment benefits.	35,000 1,167 (499,999) 648,058 (189,417)	
Net change in net other postemployment benefits liability	271,579	
Net effect of recording long-term liabilities.		 266,388
Change in net position of governmental activities.		\$ 437,474

## **Proprietary Funds Statement of Net Position**

### June 30, 2024

	Business-type Activities - Airport Enterprise Fund
ASSETS	
CURRENT:	
Cash and cash equivalents\$	
Investments	8,097,253
Departmental and other	758,187
Leases	2,916,879
Intergovernmental	3,762,638
Inventory	210,059
Other assets	18,807
Total current assets	19,269,920
NONCURRENT:	
Receivables, net of allowance for uncollectibles:	
Leases	28,843,866
Capital assets, non depreciable	12,099,190
Capital assets, net of accumulated depreciation	37,928,238
Total noncurrent assets	78,871,294
TOTAL ASSETS	98,141,214
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	752,806
Deferred outflows related to other postemployment benefits	383,714
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,136,520
LIABILITIES	
CURRENT:	
Warrants payable	563,564
Accrued payroll	63,615
Liabilities due depositors.	115,488
Customer deposits payable	55,000
Compensated absences	74,000
Notes payable	1,815,235
Total current liabilities	2,686,902
NONCURRENT:	
Compensated absences.	222,000
Net pension liability	1,621,349
Net other postemployment benefits liability	4,041,743
Total noncurrent liabilities	5,885,092
TOTAL LIABILITIES	8,571,994
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to lease receivables	31,760,745
Deferred inflows related to pensions	100,584
Deferred inflows related to other postemployment benefits	2,147,586
TOTAL DEFERRED INFLOWS OF RESOURCES	34,008,915
NET POSITION	
Net investment in capital assets	48,212,193
Unrestricted.	8,484,632
TOTAL NET POSITION\$	56,696,825

## Proprietary Funds Statement of Revenues, Expenses and Changes in Net Position

### Year Ended June 30, 2024

	Business-type Activities - Airport Enterprise Fund
OPERATING REVENUES:	
Charges for services\$	3,714,345
Intergovernmental	61,096
Fuel	8,362,982
Business park	2,034,946
Water revenue	295,528
Wastewater revenue	209,526
TOTAL OPERATING REVENUES	14,678,423
OPERATING EXPENSES:	
Cost of services and administration	3,414,432
Salaries and wages	2,295,551
Fuel.	4,410,471
Wastewater facilities	524,061
Transportation security	321,973
Depreciation	2,820,663
TOTAL OPERATING EXPENSES	13,787,151
OPERATING INCOME	891,272
NONOPERATING REVENUES (EXPENSES):	
Investment income	560,632
Interest income	997,178
TOTAL NONOPERATING	
REVENUES (EXPENSES), NET	1,557,810
INCOME (LOSS) BEFORE CAPITAL	
CONTRIBUTIONS AND TRANSFERS	2,449,082
CAPITAL CONTRIBUTIONS	4,655,198
TRANSFERS:	
Transfers in	600,139
Transfers out - retirees' health insurance	(88,385)
Transfers out - cost allocations	(126,833)
TOTAL TRANSFERS	384,921
CHANGE IN NET POSITION	7,489,201
NET POSITION AT BEGINNING OF YEAR	49,207,624
NET POSITION AT END OF YEAR\$	56,696,825

## **Proprietary Funds Statement of Cash Flows**

### Year Ended June 30, 2024

	Business-type Activities - Airport Enterprise Fund
CASH FLOWS FROM OPERATING ACTIVITIES:	
Receipts from customers and users\$	14,063,879
Receipts from other governments.	89,411
Payments to vendors	(8,430,295)
Payments to employees.	(2,251,627)
NET CASH FROM OPERATING ACTIVITIES	3,471,368
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Transfers in	600,139
Transfers out.	(215,218)
Interest income.	997,178
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	1,382,099
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	
Proceeds from the issuance of bonds and notes	1,815,235
Capital contributions	3,934,796
Acquisition and construction of capital assets	(10,287,973)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(4,537,942)
CASH FLOWS FROM INVESTING ACTIVITIES:	
Purchase of investments.	2,648
Investment income.	560,632
NET CASH FROM INVESTING ACTIVITIES	563,280
NET CHANGE IN CASH AND CASH EQUIVALENTS	878,805
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	2,627,292
CASH AND CASH EQUIVALENTS AT END OF YEAR\$	3,506,097
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH	
FROM OPERATING ACTIVITIES: Operating income\$	891,272
Adjustments to reconcile operating income to net	071,272
cash from operating activities:	
Depreciation.	2,820,663
Deferred (outflows)/inflows related to pensions.	302,084
Deferred (outflows)/inflows related to other postemployment benefits	229,063
Departmental and other	(470,451)
Intergovernmental.	28,315
Inventory Other assets	(36,274) (18,807)
Warrants payable	(150,373)
Accrued payroll.	18,924
Due to other funds.	(102,532)
Liabilities due depositors.	19,535
Compensated absences.	25,000
Net pension liability.	(147,312)
Net other postemployment benefits liability.	62,261
Total adjustments	2,580,096
NET CASH FROM OPERATING ACTIVITIES\$	3,471,368
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES: Acquisition of capital assets on account\$	(1,474,869)

#### **Notes to Basic Financial Statements**

#### June 30, 2024

The accompanying basic financial statements of the County of Dukes County, Massachusetts (County) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant County accounting policies are described herein.

#### A. Reporting Entity

The County adheres to the County Manager form of government, MGL Chapter 34A Section 18, as voted by the citizens of the County in 1992. The County is governed by seven elected Commissioners and an Advisory Board on County Expenditures. The advisory board is comprised of a selectperson from each of the seven towns within the County. As required by GAAP, these basic financial statements present the government and its component units, entities for which the County is considered to be financially accountable.

The County operates the Martha's Vineyard Airport in accordance with MGL Chapter 90, Section 51E. The County Commissioners appoint the seven-member Airport Commission to three-year terms who exercise custody, care and management of the airport.

For financial reporting purposes, the County has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The County has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the basic financial statements to be misleading or incomplete. It has been determined that there are no component units that meet the requirements for inclusion in the County's financial statements.

The County has entered into a joint venture with other municipalities to pool resources and share the costs, risks, and rewards of providing employee health insurance benefits to venture participants through the Cape Cod Municipal Health Group. The County's 2024 health insurance premiums totaled \$733,000 of which the County contributes 90% for retirees and 75% for active employees. The County does not have an equity interest in the joint venture. Financial statements for the joint venture may be obtained by contacting the Cape Cod Municipal Health Group at 27 Midstate Office Park, Suite 204, Auburn, MA 01501.

#### **Notes to Basic Financial Statements**

### June 30, 2024

The financial position and results of operations of the Dukes County Retirement System (the System) and the Martha's Vineyard Land Bank (MVLB) are not included in these basic financial statements, as they are not considered to be a part of the reporting entity. The financial statements for the System can be obtained by contacting the System at 9 Airport Road, Suite 1, Vineyard Haven, Massachusetts, 02568. The financial statements for the MVLB can be obtained by contacting the MVLB at 167 Main Street, Edgartown, Massachusetts, 02539.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows or resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

#### **Notes to Basic Financial Statements**

### June 30, 2024

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, postemployment benefits, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

#### **Notes to Basic Financial Statements**

### June 30, 2024

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred, and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *parking clerk fund* is used to account for the receipt and disbursement of proceeds from parking violations to the member Towns.

The *senior services fund* is used to account for financial resources to be used for the center for living and other services for senior citizens.

The *county capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities of the County.

The *other special revenue fund* is used to account for all other proceeds of specific revenue sources that are restricted by law or administrative action to expenditures for specified purposes.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary fund is reported:

The *airport enterprise fund* is used to account for the general operations, construction, and capital acquisitions of the airport.

#### **Notes to Basic Financial Statements**

June 30, 2024

#### D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### E. Fair Value Measurements

The County reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair

#### **Notes to Basic Financial Statements**

### June 30, 2024

value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the County's financial instruments, see Note 2 – Cash and Investments.

#### F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

#### Departmental and Other

Departmental and other receivables consist of various departmental revenues earned at year-end and received subsequent to year-end, net of an allowance for uncollectible accounts. Allowances for uncollectible accounts are estimated based upon historical trends and specific account analysis.

#### Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred, and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

#### Right-to-Use Lease Receivables

The airport is the lessor for leases of various airport assets. The receivable is recorded at the present value of noncancellable future lease payments and is offset by a corresponding deferred inflow of resources. Revenue is recognized when earned.

#### **Notes to Basic Financial Statements**

#### June 30, 2024

#### G. Inventories

Government-Wide and Fund Financial Statements

Inventories of the governmental funds are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported. Inventories of the airport enterprise fund are carried at weighted average cost.

#### H. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, construction in progress, land improvements, buildings, machinery and equipment, and infrastructure (e.g., roads, sidewalks, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation.

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated
	Useful Life
Capital Asset Type	(in years)
Land improvements	2-20
Buildings and improvements	20-40
Machinery and equipment	5-10
Vehicles	5
Infrastructure	20-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### **Notes to Basic Financial Statements**

June 30, 2024

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

#### I. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has reported deferred outflows of resources related to pensions and other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has recorded deferred inflows of resources related to pensions, other postemployment benefits, and lease receivables in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents assets that have been recorded in the governmental fund financial statements, but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The County does not have any items that qualify for reporting in this category.

#### J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances."

#### **Notes to Basic Financial Statements**

#### June 30, 2024

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### K. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

#### Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net."

#### Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

#### L. Net Position and Fund Balance

Government-Wide Financial Statements (Net Position)

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Economic development" represents outside restrictions placed on the revenue received from the sale of Cape & Islands license plates.

"Registry of deeds" and "other purposes" represent restrictions placed on assets from outside parties.

#### **Notes to Basic Financial Statements**

## June 30, 2024

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. The Advisory Board on County expenditures is the highest level of decision-making authority for the government that can, by adoption of a supplemental appropriation prior to the end of the year, commit fund balance. Once adopted, the limitation imposed by the supplemental appropriation remains in place until a similar action is taken to remove or revise the limitation.

"Assigned" fund balance includes amounts that are constrained by the County's intent to be used for specific purposes but are neither restricted nor committed. The Advisory Board may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

#### **Notes to Basic Financial Statements**

## June 30, 2024

The County's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

#### M. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

#### Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### N. Investment Income

Investment income from special revenue funds and capital project funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from proprietary funds is voluntarily assigned and transferred to the general fund.

#### O. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

#### **Notes to Basic Financial Statements**

## June 30, 2024

#### Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources are reported as expenditures and fund liabilities.

#### P. Use of Estimates

#### Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### Q. Total Column

#### Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

#### Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

#### **NOTE 2 – CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents."

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

#### **Notes to Basic Financial Statements**

## June 30, 2024

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's policy requires bank accounts and certificates of deposits with any public depository exceeding the amounts currently insured by the Federal Deposit Insurance Corporation (FDIC) or Depository Insurance Fund (DIF) to be fully secured by obligations of the United States Government or its agencies. Such securities shall be delivered to the County or held by an independent third party. Substitution of collateral by the independent third party shall only be allowed with the written approval of the County Treasurer. The market value of the collateral shall at all times equal or exceed the principal amount of the accounts and certificates of deposit. Value of the collateral shall be monitored. The market value shall be near the bid or closing price of the security as quoted in the Wall Street Journal or other recognized pricing source. The County Treasurer shall be authorized to sign for agreements with the custodial bank for the receipt of any pledged securities.

At year-end, the carrying amount of deposits totaled \$6,629,567 and the bank balance totaled \$9,325,492. Of the bank balance, \$250,000 was covered by FDIC, and \$9,075,492 was collateralized.

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the County will not be able to recover the value of its investments or collateral security that are in the possession of the outside party. At June 30, 2024, the County's investments in U.S. Treasury Securities of \$8,097,253 have custodial credit risk exposure because the related securities are uninsured, unregistered and held by the counterparty. The County's investments in MMDT are not subject to custodial credit risk.

#### **Investments**

As of June 30, 2024, the County had \$8,097,253 of investments in U.S. Treasury Securities and \$122,976 of MMDT investments.

#### **Interest Rate Risk**

The County's policy to limit interest rate risk is to not allow investments with maturities longer than 36 months unless specifically recommended by the County Treasurer and approved by the Finance

#### **Notes to Basic Financial Statements**

## June 30, 2024

Committee. The County has investments of \$8,097,253 in U.S. Treasury Securities that mature in under one year. The County also participates in the MMDT cash portfolio.

#### Credit Risk

The County has not adopted a formal policy related to credit risk and the shares in MMDT were unrated.

#### Concentration of Credit Risk

The County's policy to limit concentration of credit risk is to not, at any one time, have on deposit in a bank or trust company or banking company an amount exceeding 60% of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to the County by such bank or trust company or banking company for such excess.

#### Fair Value of Investments

The County holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the County's mission, the County determines that the disclosures related to these investments only need to be disaggregated by major type.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

U.S. Treasury Securities are classified in Level 2 of the fair value hierarchy and are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The MMDT investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

#### **Notes to Basic Financial Statements**

## June 30, 2024

#### **NOTE 3 – RECEIVABLES**

At June 30, 2024, receivables for the individual major governmental funds including the applicable allowances for uncollectible accounts, are as follows:

		Allowance		
	Gross	for		Net
	Amount	Uncollectibles		Amount
Receivables:			_	
Intergovernmental\$	5,651	\$ -	\$	5,651
Departmental and other	604,464			604,464
Total\$	610,115	\$ -	\$	610,115

At June 30, 2024, receivables for the airport enterprise fund consist of the following:

	Allowance							
	Gross for				Net			
_	Amount		Uncollectibles		Amount			
Receivables:								
Intergovernmental\$	3,762,638	\$	-	\$	3,762,638			
Departmental and other	758,187		-		758,187			
Lease receivables	31,760,745		-		31,760,745			
-		•		-				
Total\$	36,281,570	\$	-	\$	36,281,570			

#### NOTE 4 – RIGHT TO USE LEASE RECEIVABLES

The airport has several right to use lease agreements for business park property and aircraft storage. The airport also has several regulated leases for its terminal/airport gates which are not material to these financial statements. Under these lease agreements, the airport is scheduled to receive lease payments through 2044. In 2024, the airport recognized \$3.8 million of lease revenue.

The future scheduled lease revenues as of June 30, 2024, are as follows:

	Business-Type Activities									
Years ending June 30:	Lease Revenues		Interest		Total					
Tours chang suite 50.	revenues		merest		10111					
2025\$	2,916,879	\$	912,933	\$	3,829,812					
2026	2,590,640		829,888		3,420,528					
2027	2,421,522		754,482		3,176,004					
2028	2,367,514		682,574		3,050,088					
2029	2,297,992		612,500		2,910,492					
2030 to 2034	9,864,552		2,138,616		12,003,168					
2035 to 2039	6,964,516		824,936		7,789,452					
2040 to 2044	2,337,130		103,169		2,440,299					
Total future lease revenues \$	31,760,745	\$	6,859,098	\$	38,619,843					

## **Notes to Basic Financial Statements**

# June 30, 2024

## **NOTE 5 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2024, was as follows:

	Beginning Balance		Increases		Decreases		Ending Balance
Governmental Activities:							
Capital assets not being depreciated:							
Land	\$ 1,034,954	\$	-	\$	-	\$	1,034,954
Construction in progress	16,050		183,950				200,000
Total capital assets not being depreciated.	1,051,004		183,950				1,234,954
Capital assets being depreciated:							
Buildings and improvements	2,228,779		-		(5,631)		2,223,148
Machinery and equipment	363,425		-		(267,499)		95,926
Vehicles	24,696		-		(24,696)		-
Infrastructure	28,745		-				28,745
Total capital assets being depreciated	2,645,645				(297,826)		2,347,819
Less accumulated depreciation for:							
Buildings and improvements	(822,790)		(75,079)		5,631		(892,238)
Machinery and equipment	(318,126)		(10,405)		267,499		(61,032)
Vehicles	(24,696)		-		24,696		-
Infrastructure	(16,515)		(1,209)				(17,724)
Total accumulated depreciation	(1,182,127)		(86,693)		297,826		(970,994)
Total capital assets being depreciated, net	1,463,518		(86,693)				1,376,825
Total governmental activities capital assets, net	\$ 2,514,522	\$	97,257	\$		\$	2,611,779
	Beginning Balance		Increases		Decreases		Ending Balance
Business-Type Activities:							
Capital assets not being depreciated:  Land\$	1,410,887 \$	,	- 5	,	- \$		1,410,887
Construction in progress	3,513,202	,	7,175,101	,	- 5		10,688,303
Constitution in progress	3,313,202	_	7,173,101	-	<del>-</del>	_	10,000,303
Total capital assets not being depreciated.	4,924,089	_	7,175,101	_	-		12,099,190
Capital assets being depreciated:							
Land improvements	6,023,685		-		-		6,023,685
Buildings and improvements	29,569,987		286,347		-		29,856,334
Machinery and equipment	6,755,043		74,488		-		6,829,531
Infrastructure	38,832,909	-	1,277,168	-	-	_	40,110,077
Total capital assets being depreciated	81,181,624	_	1,638,003	_	-		82,819,627
Less accumulated depreciation for:							
Land improvements	(4,937,754)		(153,388)		-		(5,091,142)
Buildings and improvements	(12,188,567)		(647,708)		-		(12,836,275)
Machinery and equipment	(5,120,407)		(232,307)		-		(5,352,714)
Infrastructure	(19,823,998)	_	(1,787,260)	_	-		(21,611,258)
Total accumulated depreciation	(42,070,726)	_	(2,820,663)	_			(44,891,389)
Total capital assets being depreciated, net	39,110,898	_	(1,182,660)	_	<u> </u>		37,928,238
Total business-type activities capital assets, net \$	44,034,987 \$	,	5,992,441 \$	5	- \$		50,027,428

#### **Notes to Basic Financial Statements**

### June 30, 2024

Depreciation expense was charged to functions/programs of the primary government as follows:

#### **Governmental Activities:**

County commissioners\$	15,951
Treasurer	520
Registry of deeds	7,928
Health and human services	350
Courthouse/Administrative/Senior services buildings	37,745
Senior services.	24,199
Total depreciation expense - governmental activities\$	86,693
Business-Type Activities:	
Airport\$	2,820,663

# NOTE 6 – INTERNAL BALANCES, INTERFUND RECEIVABLE/PAYABLE AND TRANSFERS

The County has recorded internal balances on the entity-wide financial statements and interfund receivables/payables on the fund based financial statements to reflect pending bank transfers for year-end cost allocations between the County's general fund and the airport enterprise fund.

Interfund transfers for the year ended June 30, 2024, are summarized as follows:

-	Tr	ansi	fers In:	
Transfers Out:	General fund		Airport Enterprise fund	
Other special revenue\$ Airport enterprise fund	353,443 215,218	\$	600,139	(1) (2)
Total\$	568,661	\$	600,139	

- (1) Represents the transfer of the County and Registry of Deeds share of deeds excise taxes and the transfer of funds from the County ARPA fund to the Airport Enterprise fund.
- (2) Represents cost allocation transfers and reimbursement of retiree health insurance costs.

#### **Notes to Basic Financial Statements**

#### June 30, 2024

#### **NOTE 7 – SHORT-TERM FINANCING**

The County is authorized to borrow on a temporary basis to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS), federal aid notes (FANS) or grant anticipation notes (GANS).

Short-term loans are general obligations of the County and carry maturity dates that are limited by statute. Interest expenditures for short-term borrowings are accounted for in the general fund and airport enterprise fund.

Details related to the County's short-term debt as of June 30, 2024, are as follows:

Туре	Purpose	Rate (%)	Due Date	Balance at June 30, 2023	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2024
<b>Airport</b> BAN	Enterprise Fund: MCWT Interim Loan Note	0.00	06/30/24	\$ -	\$ 1,815,235	\$ -	\$ 1,815,235 (1)

(1) The County entered into an interim loan agreement with the Massachusetts Clean Water Trust (MCWT) in 2023, totaling \$11.0 million for the financing of the Martha's Vineyard Airport Wastewater Treatment Facility Upgrades. As of June 30, 2024, the County has incurred \$2,755,840 of eligible costs related to the project and has received the corresponding loan proceeds as well as loan forgiveness totaling \$940,605 resulting in a short-term loan of \$1,815,235. This loan automatically renewed at the due date and once the interim loan is permanently financed, it will be recorded as long-term debt.

## **Notes to Basic Financial Statements**

## June 30, 2024

#### **NOTE 8 – LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

Details related to the County's outstanding indebtedness at June 30, 2024, and the debt service requirements are as follows:

## **Bonds Payable Schedule – Governmental Funds**

		Original	Interest	Outstanding
	Maturities	Loan	Rate	at June 30,
Project	Through	Amount	(%)	2024
Land/Building purchase	2026 \$_	1,600,000	2.50 - 3.00 \$	320,000

Debt service requirements for principal and interest for governmental general obligation bonds payable in future years are as follows:

Year	Year Principal		Interest	_	Total			
2025\$ 2026	160,000 160,000	\$	8,000 4,000	\$	168,000 164,000			
Total \$ _	320,000	\$_	12,000	\$	332,000			

#### **Notes to Basic Financial Statements**

#### June 30, 2024

#### Changes in Long-term Liabilities

During the year ended June 30, 2024, the following changes occurred in long-term liabilities:

		Bonds and				
	Beginning	Notes	Other	Other	Ending	Due Within
_	Balance	Redeemed	Increases	Decreases	Balance	One Year
Governmental Activities:					_	
Long-term bonds payable\$	480,000 \$	(160,000)\$	- \$	- \$	320,000 \$	160,000
Compensated absences	94,000	-	-	(35,000)	59,000	15,000
Net pension liability	1,743,026	-	240,098	(888,156)	1,094,968	-
Net other postemployment						
benefits liability	1,580,148		193,617	(465,196)	1,308,569	-
					_	
Total governmental activity						
long-term liabilities\$	3,897,174 \$	(160,000) \$	433,715 \$	(1,388,352)\$	2,782,537 \$	175,000
<b>Business-Type Activities:</b>						
Compensated absences\$	271,000 \$	- \$	93,000 \$	(68,000)\$	296,000 \$	74,000
Net pension liability	1,768,661	-	208,208	(355,520)	1,621,349	-
Net other postemployment						
benefits liability	3,979,482	-	408,897	(346,636)	4,041,743	-
_						
Total business-type activity						
long-term liabilities\$_	6,019,143 \$	- \$	710,105 \$	(770,156)\$	5,959,092 \$	74,000
_						

#### NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed:</u> fund balances that contain self-imposed constraints of the government from its highest level of decision-making authority.
- <u>Assigned:</u> fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

#### **Notes to Basic Financial Statements**

#### June 30, 2024

The County has classified its fund balances with the following hierarchy:

		Parking		Senior	County Capital	Other Special	(	Total Governmental
-	General	 Clerk	-	Services	 Projects	 Revenue	-	Funds
Fund Balances:								
Restricted for:								
Parking clerk\$	-	\$ 62,924	\$	-	\$ -	\$ -	\$	62,924
Senior services	-	-		30,714	-	-		30,714
County capital projects	-	-		_	291,018	-		291,018
Economic development	235,987	_		_	-	-		235,987
Registry of deeds	718,376	-		_	-	15,787		734,163
Deeds excise	_	_		_	-	40,124		40,124
Civil defense/emergency management	_	_		_	-	19,425		19,425
Health and human services	_	_		-	-	112,174		112,174
Veterans agent	_	_		-	-	30,137		30,137
Recreation	_	_		-	-	86,924		86,924
Other special revenues	-	-		-	-	129,653		129,653
Unassigned	179,452	-		-	-	-		179,452
- -			-					
Total Fund Balances\$	1,133,815	\$ 62,924	\$	30,714	\$ 291,018	\$ 434,224	\$	1,952,695

Massachusetts General Law Ch.40 §5B allows for the establishment of stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At year-end, the general stabilization fund totaled \$50,405 and is reported as unassigned fund balance within the general fund.

#### **NOTE 10 – RISK FINANCING**

#### Insurance

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance.

#### Health Benefits

The County participates in a health insurance risk pool trust administered by the Cape Cod Municipal Health Group (the Group), a non-profit organization incorporated in July of 1987 to obtain health insurance for member governments at costs eligible to larger groups. The Group offers a variety of premium based plans to its members with each participating governmental unit being charged a

#### **Notes to Basic Financial Statements**

## June 30, 2024

premium for coverage based on rates established by the Group. The County is obligated to pay the Group its required premiums and, in the event the Group is terminated, its pro rata share of a deficit, should one exist.

Workers' Compensation

The County participates in a premium-based workers' compensation plan for all employees.

#### **NOTE 11 – PENSION PLAN**

#### Plan Descriptions

The County is a member of the Dukes County Contributory Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 15 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The audited financial report may be obtained by contacting the System at 9 Airport Road, Suite 1, Vineyard Haven, Massachusetts, 02568.

#### Benefits Provided

The System provides retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The Systems provide retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service. There are no reported changes in pension benefits as of December 31, 2023.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited

#### **Notes to Basic Financial Statements**

## June 30, 2024

into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

#### Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the System a legislatively mandated actuarial determined contribution that is apportioned among the employers using an actuarial based methodology that allocates contributions to member units based on the member units actuarially determined total liability at the beginning of the measurement period. The County's proportionate share of the required contribution equaled its actual contribution for the year ended December 31, 2023, and totaled \$595,618 or 18.05% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

#### Pension Liabilities

At June 30, 2024, the County reported a liability of \$2,716,317 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2022. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At December 31, 2023, the County's proportion was 6.36%, which is the same as the prior year.

#### Pension Expense

For the year ended June 30, 2024, the County recognized pension expense of \$602,331. At June 30, 2024, the County reported deferred outflows of resources related to pensions of \$1,261,209, and deferred inflows of resources related to pensions of \$168,512.

## **Notes to Basic Financial Statements**

## June 30, 2024

The balances of deferred outflows and (inflows) at June 30, 2024, consist of the following:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience\$	160,146	\$ (98,292) \$	61,854
Net difference between projected and actual earnings	622,584	-	622,584
Changes in assumptions.	338,661	-	338,661
Changes in proportion and proportionate share of contribution	139,818	(70,220)	69,598
Total deferred outflows/(inflows) of resources\$	1,261,209	\$ (168,512) \$	1,092,697

The County's deferred outflows (inflows) of resources related to pensions will be recognized in pension expense (benefit) as follows:

## Year ended June 30:

2025\$	303,922
2026	379,542
2027	558,671
2028	(151,451)
2029	2,013
Total\$	1,092,697

## **Notes to Basic Financial Statements**

## June 30, 2024

## Actuarial Assumptions

The total pension liability in the January 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement that was updated to December 31, 2023:

Valuation date	January 1, 2022
Actuarial cost method	Individual entry age normal cost method.
Asset valuation method	The fair value of the assets.
Inflation rate	2.4% per year.
Projected salary increases	6% - 4.25% for general employees and 7% - 4.75% for public safety, depending on years of service.
Payroll growth	3.25% per year.
Cost of living allowances	Cost of living adjustments (COLA) are assumed to be $3\%$ of the pension amount, capped at \$450 per year .
Mortality Rates	Mortality rates were based on the RP-2014 Blue Collar Mortality Table with full generational mortality improvements using Scale MP-2020. For disabled members, the mortality rates were based on the RP-2014 Blue Collar Mortality Table set forward one year with generational mortality improvement using Scale MP-2020.
Investment rate of return/Discount rate	7.00% per year, net of pension plan investment expense, including inflation.

#### **Notes to Basic Financial Statements**

## June 30, 2024

#### Investment policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation and a risk factor) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2023, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	40.00%	4.40%
International equity	15.00%	5.32%
Real estate	12.50%	4.10%
Fixed income	25.00%	2.40%
Private equity	7.50%	_ 7.70%
Total	100.00%	_

#### Discount rate

The discount rate used to measure the total pension liability was 7.00% for the years ended December 31, 2023 and December 31, 2022. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Notes to Basic Financial Statements**

June 30, 2024

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Current	
	1% Decrease	Discount	1% Increase
_	(6.00%)	(7.00%)	(8.00%)
The County's proportionate share of the			
net pension liability (asset)\$	4,754,918 \$	2,716,317 \$	993,767

Changes of Assumptions

None.

Changes in Plan Provisions

Effective July 1, 2023 the COLA base increased from \$14,000 to \$15,000.

#### NOTE 12 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description

The County is a participant in the Dukes County Pooled Other Post-Employment Benefits (OPEB) Trust Fund (the Trust), an agent multiple-employer defined benefit OPEB plan that covers retired employees and survivors of the Trust's member employers. The Trust was established on November 1, 2010, pursuant to Chapter 149 of the Acts of 2010, for the purpose of holding, managing and administering the funding of the unfunded liability of OPEB accrued by each member employers' participants. The County's participation in the Trust is hereafter referred to as the Plan.

The Trust is governed (and managed) by a 14-member board of trustees, which are appointed by each participating member employer's board. The Trust's issues publicly available audited financial statements.

In fiscal 2024, the County reexamined the nature of its OPEB activity as it relates to the Trust and has updated the presentation from a single employer plan to an agent multiple-employer plan.

#### **Notes to Basic Financial Statements**

## June 30, 2024

## Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

During 2024, the County pre-funded future OPEB liabilities totaling \$17,000 by contributing funds to the Plan in excess of the pay-as-you-go required contribution. As of June 30, 2024, the net position of the Plan totaled \$2,230,979.

#### Funding Policy

The required contribution is based on a pay-as-you-go financing requirement. The County contributes 90% and 75% of the cost of current-year health and life insurance premiums, respectively for eligible retired plan members and their dependents. Plan members receiving benefits contribute the remaining 10% to 25% percent of their premium costs. For 2024, the County contributed \$294,008 to the Plan.

#### **Investment Policy**

The Trust's policy in regard to the allocation of invested assets is established and may be amended by its commissioners. Trust assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the plans.

#### Employees Covered by Benefit Terms

The following table represents the Plan's membership as of June 30,2024:

Inactive members currently receiving benefits	21
Total	62

## **Notes to Basic Financial Statements**

## June 30, 2024

#### Components of OPEB Liability

The following table represents the components of the County's OPEB liability as of June 30,2024:

Total OPEB liability\$ Less: OPEB plan's fiduciary net position	
Net OPEB liability\$	5,350,312
The OPEB plan's fiduciary net position as a percentage of the total OPEB liability	29.43%

Significant Actuarial Methods and Assumptions

The total OPEB liability in the July 1, 2022, actuarial valuation was determined by using the following assumptions, applied to all periods included in the measurement date, unless otherwise specified, that was updated to June 30,2024:

Valuation date	July 1, 2022
Actuarial cost method	Entry Age Normal.
Asset valuation method	Fair value.
Discount rate	4.4%, net of investment expenses, including inflation.
Long-term expected rate of return	6.5%, net of investment expenses and including inflation at 2.5%.
Healthcare cost trend rate	8% for 2022, decreasing 0.5% per year to 6%, then grading down to an ultimate trend rate of 4.1%, utilizing the Society of Actuaries Getzen Medical Trend Model. The ultimate medical inflation rate is reached in 2075.
Inflation rate	2.5% per year, based on current economic data, analyses from economists and other experts, and professional judgement.
Payroll growth	3.5% per year.
Pre-retirement mortality	RP-2014 Blue Collar Mortality Table, projected with generational mortality improvement using scale MP-2020.
Healthy retiree mortality	RP-2014 Blue Collar Mortality Table, projected with generational mortality improvement using scale MP-2020.
Disabled retiree mortality	RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2020.

#### **Notes to Basic Financial Statements**

### June 30, 2024

#### Rate of return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation and a risk factor) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2024, are summarized in the table below:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Large cap equity	37.00%	4.35%
Mid cap equity	11.00%	4.53%
Small cap equity	11.00%	4.53%
International equity	16.00%	4.81%
Real estate	10.00%	3.08%
Fixed income	15.00%	2.19%
Total	100.00%	_

#### Discount Rate

The discount rate used to measure the total OPEB liability was 4.40%, previously 3.98%. The projection of cash flows used to determine the discount rate assumed that contributions from the County will be made in accordance with the Plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to make all projected benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to the first 18 periods of projected future benefit payments and, the 3.93% municipal bond rate was applied to all periods thereafter to determine the total OPEB liability. The 3.93% municipal bond rate was based on the Bond Buyer 20-Bond General Obligation Municipal Bond Index as of June 30,2024.

## **Notes to Basic Financial Statements**

## June 30, 2024

Changes in the Net OPEB Liability

_	Increase (Decrease)		
		Plan	
	Total OPEB	Fiduciary	Net OPEB
	Liability	Net Position	Liability
<u>-</u>	(a)	(b)	(a) - (b)
Balances at June 30, 2023\$	7,525,528 \$	1,965,898 \$	5,559,630
Changes for the year:			
Service cost	450,497	-	450,497
Interest	341,138	-	341,138
Changes of assumptions	(458,864)	-	(458,864)
Net investment income (loss)	-	248,081	(248,081)
Employer contributions	-	294,008	(294,008)
Benefit payments	(277,008)	(277,008)	<u>-</u>
Net change	55,763	265,081	(209,318)
Balances at June 30, 2024 \$	7,581,291 \$	2,230,979 \$	5,350,312

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following represents the net OPEB liability calculated using the current discount rate of 4.40%, as well as what the net OPEB liability would be if it were calculated using a discount rate 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (3.40%)	Current Discount Rate (4.40%)	1% Increase (5.40%)
Net OPEB liability\$	6,527,314	\$ 5,350,312	\$ 4,405,804

## **Notes to Basic Financial Statements**

## June 30, 2024

Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates

The following represents the net OPEB liability calculated using the current healthcare cost trend rates as well as what the net OPEB liability would be if it were calculated using healthcare trend rates 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rates.

_	1% Decrease	_	Current Trend	1% Increase
Net OPEB liability\$	4,202,801	\$	5,350,312	\$ 6,822,074

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the County recognized OPEB expense of \$449,053. At June 30, 2024, the County reported deferred outflows of resources related to OPEB of \$641,383 and deferred inflows of resources related to OPEB of \$3,634,979 from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
Deferred Category	Resources		Resources	Total
		-		
Differences between expected and actual experience\$	7,256	\$	(1,649,839) \$	(1,642,583)
Changes in assumptions	634,127		(1,903,756)	(1,269,629)
Net difference between projected and actual earnings	-		(81,384)	(81,384)
		•		
Total deferred outflows of resources\$	641,383	\$	(3,634,979) \$	(2,993,596)

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense (benefit) as follows:

Measurement date year ended June 30:	
2025	(406.200)
2025\$	(486,209)
2026	(839,167)
2027	(850,501)
2028	(520,400)
2029	(252,901)
2030	(44,418)
Total\$	(2,993,596)

#### **Notes to Basic Financial Statements**

June 30, 2024

Changes of Assumptions

The discount rate increased from 3.98% as of June 30, 2023, to 4.40% as of June 30, 2024.

Changes in Plan Provisions

None.

#### **NOTE 13 – CONTINGENCIES**

The County participates in a number of federal award programs. These programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although such amounts, if any, is expected to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2024, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2024.

#### **NOTE 14 – COMMITMENTS**

The County is currently authorized to commit and expend \$11 million on Wastewater Treatment Plant upgrades at the Airport. Funding for the project includes \$1.6 million of the County's allocation of State and Local Fiscal Recovery Funds, and \$2 million from the Massachusetts Airport Safety and Maintenance Program (ASMP), \$1 million from and Environmental Protection Agency grant, \$6.4 million in grants or loans from the Massachusetts Clean Water Trust.

#### **NOTE 15 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through July 31, 2025, which is the date the financial statements were available to be issued.

#### **Notes to Basic Financial Statements**

June 30, 2024

#### NOTE 16 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2024, the following GASB pronouncement was implemented:

• GASB Statement #100, *Accounting Changes and Error Corrections*. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #101, *Compensated Absences*, which is required to be implemented in 2025.
- The GASB issued Statement #102, *Certain Risk Disclosures*, which is required to be implemented in 2025.
- The GASB Issued Statement #103, *Financial Reporting Model Improvements*, which is required to be implemented in 2026.
- The GASB issued Statement #104, *Disclosure of Certain Capital Assets*, which is required to be implemented in 2026.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

Required Supplementary Information

## General Fund – County Operations Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

## Year Ended June 30, 2024

	Budgeted	nounts					
	Original Budget		Final Budget		Actual Budgetary Amounts		Variance to Final Budget
REVENUES:		-		_		_	
Town assessments - County tax\$	597,965	\$	597,965	\$	597,965	\$	-
Town assessments - debt service	172,000		172,000		172,000		-
Cape and island license plates	64,408		113,423		115,958		2,535
Property rental	231,539		231,539		291,624		60,085
Registry of deeds	185,000		185,000		139,431		(45,569)
Natural resources	75,500		75,500		53,662		(21,838)
Parking fines	2,000		2,000		8,134		6,134
Investment income	2,000		2,000		4,758		2,758
Miscellaneous.	9,282	_	9,282	_	98,801	_	89,519
TOTAL REVENUES	1,339,694	_	1,388,709	_	1,482,333	_	93,624
EXPENDITURES:							
Current:							
County commissioners	284,772		309,988		292,733		17,255
Courthouse/Administrative/Senior services buildings	303,801		300,785		228,146		72,639
Treasurer	335,647		362,787		349,794		12,993
Civil defense/emergency management	3,200		3,200		677		2,523
Health and human services	3,200		3,200		1,205		1,995
Veterans agent	65,890		96,884		89,301		7,583
Natural resources	20,439		20,439		19,422		1,017
Employee benefits	203,029		217,496		212,702		4,794
Other	60,775		109,864		108,316		1,548
Debt service:	00,770		100,000.		100,210		1,0.0
Principal	160,000		160,000		160,000		_
Interest	12,000		12,000		12,000		_
-	12,000	-	12,000	-	12,000	-	
TOTAL EXPENDITURES	1,452,753	_	1,596,643	_	1,474,296	_	122,347
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	(113,059)	_	(207,934)	-	8,037	_	215,971
OTHER FINANCING SOURCES (USES):							
Use of prior year reserves.	10,200		10,200		-		(10,200)
Transfers in - retirees' health insurance	125,996		140,463		96,940		(43,523)
Transfers in - cost allocations	121,300		121,300		139,133		17,833
Transfers in - deeds excise	250,000		250,000		212,066		(37,934)
Transfers out - registry maintenance of effort	(389,237)	_	(389,237)	-	(389,237)	_	<u>-</u>
TOTAL OTHER FINANCING							
SOURCES (USES)	118,259	_	132,726	_	58,902	_	(73,824)
NET CHANGE IN FUND BALANCE	5,200		(75,208)		66,939		142,147
REFUND TO MEMBER COMMUNITIES	-		-		(26,997)		(26,997)
BUDGETARY FUND BALANCE, Beginning of year	325,092	_	325,092	-	325,092	_	
BUDGETARY FUND BALANCE, End of year\$	330,292	\$_	249,884	\$_	365,034	\$_	115,150

## General Fund – Registry of Deeds Operations Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

## Year Ended June 30, 2024

	Budgeted Aı	nounts		
	Original Budget	Final Budget	Actual Budgetary Amounts	Variance to Final Budget
EXPENDITURES:				
Current:				
Registry of deeds\$	584,973 \$	608,165 \$	541,335 \$	66,830
OTHER FINANCING SOURCES (USES):				
Use of prior year reserves	66,380	66,380	-	(66,380)
Transfers in - registry maintenance of effort	389,237	389,237	389,237	-
Transfers in - deeds excise	150,056	173,248	141,377	(31,871)
Transfers out - retirees' health insurance	(8,400)	(8,400)	(8,555)	(155)
Transfers out - cost allocations	(12,300)	(12,300)	(12,300)	-
TOTAL OTHER FINANCING				
SOURCES (USES)	584,973	608,165	509,759	(98,406)
NET CHANGE IN FUND BALANCE	-	-	(31,576)	(31,576)
BUDGETARY FUND BALANCE, Beginning of year	749,952	749,952	749,952	
BUDGETARY FUND BALANCE, End of year \$	749,952 \$	749,952 \$	718,376 \$	(31,576)

## General Fund – Combined Operations Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

## Year Ended June 30, 2024

	Budgeted	ounts					
	Original Budget		Final Budget		Actual Budgetary Amounts		Variance to Final Budget
REVENUES:	_	_		-	,		
Town assessments - County tax\$	597,965	\$	597,965	\$	597,965	\$	-
Town assessments - debt service	172,000		172,000		172,000		-
Cape and island license plates	64,408		113,423		115,958		2,535
Property rental.	231,539		231,539		291,624		60,085
Registry of deeds	185,000		185,000		139,431		(45,569)
Natural resources	75,500		75,500		53,662		(21,838)
Parking fines	2,000		2,000		8,134		6,134
Investment income	2,000		2,000		4,758		2,758
Miscellaneous.	9,282	_	9,282	-	98,801	_	89,519
TOTAL REVENUES	1,339,694	_	1,388,709	-	1,482,333	_	93,624
EXPENDITURES:							
Current:							
County commissioners	284,772		309,988		292,733		17,255
Courthouse/Administrative/Senior services buildings	303,801		300,785		228,146		72,639
Treasurer	335,647		362,787		349,794		12,993
Registry of deeds	584,973		608,165		541,335		66,830
Civil defense/emergency management	3,200		3,200		677		2,523
Health and human services	3,200		3,200		1,205		1,995
Veterans agent	65,890		96,884		89,301		7,583
Natural resources	20,439		20,439		19,422		1,017
Employee benefits	203,029		217,496		212,702		4,794
Other	60,775		109,864		108,316		1,548
Debt service:							
Principal	160,000		160,000		160,000		-
Interest	12,000	_	12,000	_	12,000	_	
TOTAL EXPENDITURES	2,037,726	_	2,204,808	_	2,015,631	_	189,177
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	(698,032)	_	(816,099)	_	(533,298)	_	282,801
OTHER FINANCING SOURCES (USES):							
Use of prior year reserves.	76,580		76,580		_		(76,580)
Transfers in - retirees' health insurance.	117,596		132,063		88,385		(43,678)
Transfers in - cost allocations.	105,000		109,000		126,833		17,833
Transfers in - deeds excise	400,056	_	423,248	_	353,443	_	(69,805)
TOTAL OTHER FINANCING							
SOURCES (USES)	699,232	_	740,891	_	568,661	_	(172,230)
NET CHANGE IN FUND BALANCE	1,200		(75,208)		35,363		110,571
REFUND TO MEMBER COMMUNITIES	-		-		(26,997)		(26,997)
BUDGETARY FUND BALANCE, Beginning of year	1,075,044	_	1,075,044	_	1,075,044	_	
BUDGETARY FUND BALANCE, End of year\$	1,076,244	\$_	999,836	\$	1,083,410	\$_	83,574

# Pension Plan Schedules - County

The Schedule of the County's Proportionate Share of the Net Pension Liability presents multi-year trend information on the County's net pension liability and related ratios.

The Schedule of the County's Contributions presents multi-year trend information on the County's required and actual contributions to the pension plan and related ratios.

# Schedule of the County's Proportionate Share of the Net Pension Liability Dukes County Contributory Retirement System

Year	Proportion of the net pension liability (asset)	_	Proportionate share of the net pension liability (asset)	 Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2023	6.36%	\$	2,716,317	\$ 3,235,888	83.94%	84.69%
December 31, 2022	6.36%		3,511,687	2,818,348	124.60%	79.22%
December 31, 2021	6.56%		604,984	2,714,555	22.29%	96.41%
December 31, 2020	6.56%		1,566,515	2,668,808	58.70%	89.76%
December 31, 2019	7.00%		1,998,237	2,567,730	77.82%	86.73%
December 31, 2018	7.00%		3,498,182	2,245,135	155.81%	75.54%
December 31, 2017	7.55%		2,505,209	2,856,428	87.70%	82.43%
December 31, 2016	7.55%		3,468,277	2,044,480	169.64%	74.21%
December 31, 2015	8.06%		3,165,961	2,133,835	148.37%	75.61%
December 31, 2014	8.06%		2,903,770	2,051,764	141.53%	76.17%

# **Schedule of the County's Contributions**

## **Dukes County Contributory Retirement System**

Year	Actuarially determined contribution	_	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	_	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2024\$	595,618	\$	(595,618)	-	\$	3,300,606	18.05%
June 30, 2023	624,927		(624,927)	-		2,874,715	21.74%
June 30, 2022	601,356		(601,356)	-		2,741,701	21.93%
June 30, 2021	537,719		(537,719)	-		2,722,184	19.75%
June 30, 2020	513,828		(513,828)	-		2,619,085	19.62%
June 30, 2019	499,684		(499,684)	-		2,290,038	21.82%
June 30, 2018	475,890		(475,890)	-		2,913,557	16.33%
June 30, 2017	436,984		(436,984)	-		2,085,370	20.95%
June 30, 2016	381,256		(381,256)	-		2,176,512	17.52%
June 30, 2015	313,649		(313,649)	-		2,092,799	14.99%

# Other Postemployment Benefit Plan Schedules

The Schedule of Changes in the County's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

The Schedule of the County's Contributions presents multi-year trend information on the County's actual contributions to the other postemployment benefit plan and related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

# Schedule of the Changes in the County's Net OPEB Liability and Related Ratios

# Other Postemployment Benefit Plan

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024
Total OPEB Liability	<u> </u>							
Service cost\$	342,568 \$	301,243 \$	330,289 \$	507,923 \$	741,178 \$	708,275 \$	486,214 \$	450,497
Interest	285,191	313,794	328,781	364,938	288,993	282,899	381,635	341,138
Changes of benefit terms	-	(8,833)	-	(337,801)	-	-	-	-
Differences between expected and actual experience	-	-	349,306	-	(1,389,686)	-	(1,855,994)	-
Changes of assumptions	(576,049)	190,641	2,331,407	1,643,929	416,982	(2,663,968)	(205,120)	(458,864)
Benefit payments	(236,184)	(255,164)	(318,349)	(251,348)	(235,642)	(313,230)	(266,698)	(277,008)
	(===,===)	(===,===)	(6.5.6,6.5.)	(===,===)	(===,===)	(6.50,200)	(===,===)	(=,,,,,,,
Net change in total OPEB liability	(184,474)	541,681	3,021,434	1,927,641	(178,175)	(1,986,024)	(1,459,963)	55,763
Total OPEB liability - beginning	5,843,408	5,658,934	6,200,615	9,222,049	11,149,690	10,971,515	8,985,491	7,525,528
Total OPEB liability - ending (a)\$	5,658,934 \$	6,200,615 \$	9,222,049 \$	11,149,690 \$	10,971,515 \$	8,985,491 \$	7,525,528 \$	7,581,291
W (1)								
Plan fiduciary net position	150,000 Ф	120,000 Ф	214.051 #	00.040	04.071 #	C 000	272.500 Ф	
Employer contributions\$	150,000 \$	120,000 \$	214,951 \$	98,840 \$	84,871 \$	6,000 \$	272,500 \$	-
Employer contributions for OPEB payments	236,184	255,164	318,349	251,348	235,642	313,230	266,698	-
Net investment income (loss)	25,782	33,657	44,971	48,997	373,798	(163,358)	169,433	-
Benefit payments.	(236,184)	(255,164)	(318,349)	(251,348)	(235,642)	(313,230)	(266,698)	
Net change in plan fiduciary net position	175,782	153,657	259,922	147,837	458,669	(157,358)	441,933	-
Plan fiduciary net position - beginning of year	485,456	661,238	814,895	1,074,817	1,222,654	1,681,323	1,523,965	1,965,898
								, ,
Plan fiduciary net position - end of year (b)\$	661,238 \$	814,895 \$	1,074,817 \$	1,222,654 \$	1,681,323 \$	1,523,965 \$	1,965,898 \$	1,965,898
Net OPEB liability - ending (a)-(b)\$	4,997,696 \$	5,385,720 \$	8,147,232 \$	9,927,036 \$	9,290,192 \$	7,461,526 \$	5,559,630 \$	5,615,393
Plan fiduciary net position as a percentage of the								
total OPEB liability	11.68%	13.14%	11.65%	10.97%	15.32%	16.96%	26.12%	25.93%
total of LD intolling	11.0070	13.1170	11.0570	10.5770	13.3270	10.5070	20.1270	23.9370
Covered-employee payroll\$	2,162,273 \$	2,395,994 \$	2,658,800 \$	2,641,426 \$	2,515,077 \$	2,565,379 \$	2,798,436 \$	3,561,994
Net OPEB liability as a percentage of								
, i &	221 120/	224.700/	206.420/	275 920/	260.200/	200.950/	100 (70/	157 (50/
covered-employee payroll	231.13%	224.78%	306.43%	375.82%	369.38%	290.85%	198.67%	157.65%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# **Schedule of the County's Contributions**

# Other Postemployment Benefit Plan

Year	Actuarially determined contribution	- <del>-</del>	Contributions in relation to the actuarially determined contribution	Contribu deficier (exces	ncy	Covered-employee payroll	Contributions as a percentage of covered-employee payroll
Governmental Activities June 30, 2024\$	162,921	\$	107,921 \$	27	0,842	5 1,256,581	-8.59%
June 30, 2023	198,426		(178,984)	1	9,442	983,150	18.21%
June 30, 2022	276,690		(175,021)	10	1,669	924,134	18.94%
June 30, 2021	297,131		(142,454)	15	4,677	906,013	15.72%
June 30, 2020	220,268		(224,616)	(	4,348)	985,173	22.80%
June 30, 2019	162,893		(256,119)	(9	3,226)	1,031,753	24.82%
June 30, 2018	171,302		(235,548)	(6	4,246)	1,187,436	19.84%
June 30, 2017	125,680		(265,825)	(14	0,145)	1,011,265	26.29%
Business-type Activities June 30, 2024\$	492,820	\$	(107,921) \$	38	4,899	2,305,413	4.68%
June 30, 2023	553,833		(360,214)	19	3,619	1,815,286	19.84%
June 30, 2022	690,754		(144,209)	54	6,545	1,641,245	8.79%
June 30, 2021	720,837		(178,059)	54.	2,778	1,609,064	11.07%
June 30, 2020	554,266		(125,572)	42	8,694	1,656,253	7.58%
June 30, 2019	419,932		(277,181)	14	2,751	1,627,047	17.04%
June 30, 2018	357,318		(139,616)	21	7,702	1,208,558	11.55%
June 30, 2017	253,723		(120,359)	13	3,364	1,151,008	10.46%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# **Notes to Required Supplementary Information**

#### Year Ended June 30, 2024

#### NOTE A – BUDGETARY BASIS OF ACCOUNTING

#### **Budgetary Information**

MGL requires the County to adopt a balanced budget that is approved by the Commissioners and the Advisory Board. The Commissioners present an annual budget to the Advisory Board, which includes estimates of revenues and other financing sources, and recommendations of expenditures and other financing uses. The Advisory Board, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between departments subsequent to the approval of the annual budget require majority Advisory Board approval via a supplemental appropriation or an Advisory Board order.

The majority of the County's appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year.

Generally, expenditures may not exceed the level of spending authorized for an appropriation account. However, the County is statutorily required to pay debt service, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by majority vote of the Commissioners.

The general fund includes the activity of the County operating fund and the registry of deeds operating fund. Individual budget to actual schedules and combined totals have been presented.

The County adopts an annual budget for the general fund in conformity with the guidelines described above. The original 2024 approved budget for the general fund (including the registry of deeds) authorized \$2.0 million, in appropriations. During 2024, the County approved supplemental appropriations totaling \$167,000 for various County functions.

The County Manager has the responsibility to ensure that budgetary control is maintained on an individual line-item appropriation account basis. Budgetary control is exercised through the County's accounting system.

# **Notes to Required Supplementary Information**

#### Year Ended June 30, 2024

#### Budgetary – GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. There was no difference between the budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2024.

#### **NOTE B – PENSION PLAN**

## Pension Plan Schedules - County

#### Schedule of the County's Proportionate Share of the Net Pension Liability

The Schedule of the County's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

#### Schedule of County's Contributions

Governmental employers are required to pay an annual appropriation as established by statute and approved by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the System's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer contributions may be less than the "total appropriation". Pension fund appropriations have been allocated among employers using an actuarial based methodology that allocates contributions to member units based on the member units actuarially determined total liability at the beginning of the measurement period.

#### **Changes of Assumptions**

None.

#### Changes in Plan Provisions

Effective July 1, 2023, the COLA base increased from \$14,000 to \$15,000.

# **Notes to Required Supplementary Information**

## Year Ended June 30, 2024

#### NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The County administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the County's group health insurance plan, which covers both active and retired members.

### The Other Postemployment Benefit Plan

The Schedule of Changes in the County's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the County's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

#### Schedule of the County's Contributions

The Schedule of the County's Contributions includes the County's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The County is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered-employee payroll. Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are presented on the following page.

# **Notes to Required Supplementary Information**

# Year Ended June 30, 2024

Valuation date	July 1, 2022
Actuarial cost method	Entry Age Normal.
Asset valuation method	Fair value.
Discount rate	4.4%, net of investment expenses, including inflation.
Long-term expected rate of return	6.5%, net of investment expenses and including inflation at 2.5%.
Healthcare cost trend rate	8% for 2022, decreasing 0.5% per year to 6%, then grading down to an ultimate trend rate of 4.1%, utilizing the Society of Actuaries Getzen Medical Trend Model. The ultimate medical inflation rate is reached in 2075.
Inflation rate	2.5% per year, based on current economic data, analyses from economists and other experts, and professional judgement.
Payroll growth	3.5% per year.
Pre-retirement mortality	RP-2014 Blue Collar Mortality Table, projected with generational mortality

improvement using scale MP-2020.

improvement using scale MP-2020.

Disabled retiree mortality...... RP-2014 Blue Collar Mortality Table set forward one year with full

generational mortality improvement using Scale MP-2020.

#### **Changes of Assumptions**

The discount rate increased from 3.98% as of June 30, 2023, to 4.40% as of June 30, 2024.

#### Changes in Plan Provisions

None.

Combining Schedules

This page left intentionally blank.

# Airport Commission Combining Schedules

The Airport Commission accounts for the general operations, construction, and capital acquisitions of the airport as separate activities and the internal ledgers reports them as indicated below.

*Operations Fund* – This fund is the primary operating fund. It is used to account for all financial resources except those that are required to be accounted for in another fund.

Passenger Facility Charges Fund – This fund is used to account for passenger facility charges collected, expended and interest earned on deposits.

Fuel Revolving Fund – This fund is used to account for purchases and sales of fuel.

*Parking Fund* – This fund is used to account for the income and expenses of the parking operation for the airport.

Transportation Security Administration Fund – This fund is used to account for grant funds received from the federal government which are designated for transportation security.

*Debt Service Fund* – This fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal and interest.

*Multi-Year Capital Projects Fund* – This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

*CARES Act Airport Grants Fund* – This fund is used to account for federal funding to help offset a decline in revenues arising from the diminished airport operations as a result of the COVID-19 pandemic.

*Long-Term Obligations Fund* – This fund is used to account for liabilities that have maturities of greater than one year.

*Fixed Assets Fund* – This fund is used to account for fixed asset additions, retirements, and depreciation expense.

# **Airport Commission Activities Combining Schedule of Net Position**

# Year Ended June 30, 2024

	Operations	Passenger Facility Charges	Customer Facility Charges	Fuel Revolving	Parking_	Transportation Security Administration	Debt Service	Multi-Year Capital Projects	Long-Term Obligations	Fixed Assets	Total Airport Commission Activities
ASSETS											
CURRENT: Cash and cash equivalents. \$ Investments.	8,297,793 \$ 8,097,253	81,405 \$	- s	(267,889) \$	11,767 \$	(12,925) \$	117,874 \$	(4,721,928) \$	- S	- \$	3,506,097 8,097,253
Receivables, net of allowance for uncollectibles:	-,,										-,,
Departmental and other	245,861	-	9,420	488,862	14,044	-	-	-	-	-	758,187
Leases.	2,916,879	-	-	-	-	12.025	-	2 740 712	-	-	2,916,879
Intergovernmental.  Inventory.	-	-	-	210,059	-	12,925	-	3,749,713	-	-	3,762,638 210,059
Other assets.	18,807			-							18,807
Total current assets	19,576,593	81,405	9,420	431,032	25,811		117,874	(972,215)			19,269,920
NONCURRENT: Receivables, net of allowance for uncollectibles:											
Leases	28,843,866	-	-	-	-	-	-	-	-	-	28,843,866
Capital assets, non depreciable	-	-	-	-	-	-	-	-	-	12,099,190 37,928,238	12,099,190 37,928,238
Total noncurrent assets	28,843,866								_	50,027,428	78,871,294
TOTAL ASSETS	48,420,459	81,405	9,420	431,032	25,811		117,874	(972,215)		50,027,428	98,141,214
DEFERRED OUTFLOWS OF RESOURCES	10,120,137	01,103	2,120	131,032	22,011		117,071	(772,213)		30,027,120	20,111,211
Deferred outflows related to pensions	_	_				_		_	752,806		752,806
Deferred outflows related to other postemployment benefits									383,714		383,714
TOTAL DEFERRED OUTFLOWS OF RESOURCES									1,136,520		1,136,520
LIABILITIES CURRENT:											
Warrants payable	516,778	-	-	32,858	-	-	-	13,928	-	-	563,564
Accrued payroll.	63,615	-	-	-	-	-	-	-	-	-	63,615
Liabilities due depositors	115,488	-	-	-	-	-	-	-	-	-	115,488
Customer deposits payable	-	-	-	55,000	-	-	-	-	74,000	-	55,000 74,000
Notes payable		-				-	-	1,815,235	/4,000		1,815,235
• •						<del></del>					
Total current liabilities.	695,881			87,858				1,829,163	74,000	<del></del> -	2,686,902
NONCURRENT:											
Compensated absences.	-	-	-	-	-	-	-	-	222,000	-	222,000
Net pension liability	-	-	-	-	-	-	-	-	1,621,349 4,041,743	-	1,621,349
Net other postemployment benefits liability							<del></del> _		4,041,743	<u>-</u>	4,041,743
Total noncurrent liabilities.							<u> </u>		5,885,092	<del>-</del>	5,885,092
TOTAL LIABILITIES	695,881			87,858				1,829,163	5,959,092		8,571,994
DEFERRED INFLOWS OF RESOURCES											
Deferred inflows related to lease receivables	31,760,745	-	-	-	-	-	-	-	-	-	31,760,745
Deferred inflows related to pensions  Deferred inflows related to other postemployment benefits	-	-	-	-	-	-	-	-	100,584 2,147,586	-	100,584 2,147,586
, , ,	31,760,745								2,248,170		34,008,915
NET POSITION											
Net investment in capital assets.	-	-	-	-	-	-	-	(1,815,235)	-	50,027,428	48,212,193
Unrestricted.	15,963,833	81,405	9,420	343,174	25,811	<del></del>	117,874	(986,143)	(7,070,742)	<del></del>	8,484,632
TOTAL NET POSITION\$	15,963,833 \$	81,405	9,420 \$	343,174 \$	25,811 \$	<u> </u>	117,874 \$	(2,801,378) \$	(7,070,742) \$	50,027,428 \$	56,696,825

# Airport Commission Activities Combining Statement of Revenues. Expenses and Changes in Net Position

# Year Ended June 30, 2024

	Operations	Passenger Facility Charges	Customer Facility Charges	Fuel Revolving	Parking	Transportation Security Administration	Debt Service	Multi-Year Capital Projects	CARES Act Airport Grants	Long-Term Obligations	Fixed Assets	Total Airport Commission Activities
OPERATING REVENUES:  Charges for services\$	3,140,704 \$	361,112 \$	9,420 \$	•	203,109 \$	- S	- S	s - \$	- \$	- S	- \$	3,714,345
Intergovernmental	5,140,704 \$	301,112 \$	9,420 \$	- 3	203,109 \$	61,096	- 3	· - •	- 5	- 3	- 3	61,096
Fuel		_		8,362,982	-	01,090		_			_	8,362,982
Business Park	2,034,946			0,302,702								2,034,946
Water revenue	295,528	_	_	_	_	_	_	_	_	_	_	295,528
Wastewater revenue	209,526	-										209,526
TOTAL OPERATING REVENUES	5,680,704	361,112	9,420	8,362,982	203,109	61,096			<u> </u>			14,678,423
OPERATING EXPENSES:												
Cost of services and administration	2,958,146	-	-	-	1,584	-	_	8,796,710	-	471,096	(8,813,104)	3,414,432
Salaries and wages	2,295,551	-	-	-	-	-	-	-	-	-	-	2,295,551
Fuel	-	-	-	4,410,471	-	-	-	-	-	-	-	4,410,471
Wastewater facilities	524,061	-	-	-	-	-	-	-	-	-	-	524,061
Transportation security	-	-	-	-	-	321,973	-	-	-	-	-	321,973
Depreciation	<u> </u>	-							<u> </u>	<u> </u>	2,820,663	2,820,663
TOTAL OPERATING EXPENSES	5,777,758	<u> </u>		4,410,471	1,584	321,973		8,796,710	<u> </u>	471,096	(5,992,441)	13,787,151
OPERATING INCOME (LOSS)	(97,054)	361,112	9,420	3,952,511	201,525	(260,877)		(8,796,710)		(471,096)	5,992,441	891,272
NONOPERATING REVENUES (EXPENSES): Investment income	553,768 997,178	226	- -	<u>-</u>	<u>-</u>	<u> </u>	6,638	<u>-</u>	- -	- -	- -	560,632 997,178
TOTAL NONOPERATING REVENUES (EXPENSES), NET	1,550,946	226					6,638		<u> </u>			1,557,810
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	1,453,892	361,338	9,420	3,952,511	201,525	(260,877)	6,638	(8,796,710)		(471,096)	5,992,441	2,449,082
CAPITAL CONTRIBUTIONS		_					_	4,655,198		_		4,655,198
TRANSFERS: Transfers in. Transfers out. Transfers out - retirees' health insurance. Transfers out - cost allocations	4,730,506 (1,063,856) (88,385) (126,833)	(573,394)	- - - -	(3,916,239)	(201,524)	260,877 - -	- - - -	1,403,118 (38,605) -	(744) - -	- - - -	- - - -	6,394,501 (5,794,362) (88,385) (126,833)
TOTAL TRANSFERS	3,451,432	(573,394)		(3,916,239)	(201,524)	260,877		1,364,513	(744)			384,921
CHANGE IN NET POSITION	4,905,324	(212,056)	9,420	36,272	1	-	6,638	(2,776,999)	(744)	(471,096)	5,992,441	7,489,201
NET POSITION AT BEGINNING OF YEAR	11,058,509	293,461		306,902	25,810		111,236	(24,379)	744	(6,599,646)	44,034,987	49,207,624
NET POSITION AT END OF YEAR\$	15,963,833 \$	81,405	9,420 \$	343,174 \$	25,811 \$	\$	117,874 \$	(2,801,378) \$	\$	(7,070,742) \$	50,027,428 \$	56,696,825

Passenger Facility Charges





9 Executive Park Drive Suite 100 Merrimack, NH 03054

P: 603.882.1111

### Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Auditor of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable County Commissioners County of Dukes County, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States ("Governmental Auditing Standards"), the financial statements of the governmental activities, the business-type activities, and each major fund of the County of Dukes County, Massachusetts' (the "County"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 31, 2025.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that have not been identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CBIZ CPAs P.C.

Merrimack, NH July 31, 2025





9 Executive Park Drive Suite 100 Merrimack, NH 03054

P: 603.882.1111

Independent Auditors' Report on Compliance With Applicable Requirements of the Passenger Facility

Charge Program and on Internal Control Over Compliance in Accordance with the Passenger Facility

Charge Audit Guide for Public Agencies

To the Honorable County Commissioners County of Dukes County, Massachusetts

#### Report on Compliance for the Passenger Facility Charge Program

We have audited the County of Dukes County, Massachusetts' (the "County") compliance with the types of compliance requirements identified in the *Passenger Facility Charge Audit Guide for Public Agencies* issued by the Federal Aviation Administration (the "Guide") that could have a direct and material effect on the County's Passenger Facility Charge program (the "PFC Program") for the year ended June 30, 2024.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on PFC Program for the year ended June 30, 2024.

#### Basis for Opinion on the PFC Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States ("Governmental Auditing Standards"); and the audit requirements of the Guide. Our responsibilities under those standards and the Guide are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the PFC Program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's PFC Program.

#### Auditors' Responsibility for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of the PFC Program.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to
  design audit procedures that are appropriate in the circumstances and to test and report on internal control
  over compliance in accordance with the Guide, but not for the purpose of expressing an opinion on the
  effectiveness of the County's internal control over compliance. Accordingly, no such opinion is
  expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the PFC Program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of the PFC Program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the PFC Program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Guide. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Revenues and Expenditures of Passenger Facility Charges

We have audited the financial statements of the governmental activities, the business-type activities, and each major fund of County as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated July, 2025, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of revenues and expenditures of passenger facility charges is presented for purposes of additional analysis as required by the Guide and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of revenues and expenditures of the passenger facility charges is fairly stated in all material respects in relation to the basic financial statements as a whole.

CBIZ CPAs P.C.

Merrimack, NH July 31, 2025

# Schedule of Revenues and Expenditures of Passenger Facility Charges Application 17-02-C-00-MVY

## Year Ended June 30, 2023 and Each Quarter During the Year Ended June 30, 2024, with Cumulative Totals as of June 30, 2024

				Quarters Er				
		June 30, 2023 Program Total	September 30, 2023	December 31, 2023	March 31, 2024	June 30, 2024	Year-Ended June 30, 2024 Total	June 30, 2024 Program Total
Revenue:								
	arges collected\$		,	75,629 \$	18,912 \$	66,923		1,446,209
Interest credited		457	101	35	40	50	226	683
Total revenue		1,085,554	199,749	75,664	18,952	66,973	361,338	1,446,892
Disbursements:								
Project ID 02-001	Construct ARFF & SRE Building	500,448	-	-	-	-	-	500,448
Project ID 02-002	Acquire snow removal equipment	30,467	-	-	-	-	-	30,467
Project ID 02-003	Update airport master plan study	18,338	-	-	-	-	-	18,338
Project ID 02-004	PFC program administration	46,000	-	-	-	-	-	46,000
Project ID 02-005	Master Plan Update Environmental Assessment.	46,157	-	-	-	-	-	46,157
Project ID 02-009	Replace ARFF truck	40,633	-	-	-	-	-	40,633
Project ID 03-001	Reconstruct Runway 6-24	-	415,000	-	-	158,394	573,394	573,394
Project ID 03-002	Acquire Avigation Easements - Runway 24	29,300	-	-	-	-	-	29,300
Project ID 03-003	Part 150 Noise Study	32,500	-	-	-	-	-	32,500
Project ID 03-004	PFC Application Development	18,250	-	-	-	-	-	18,250
Project ID 03-005	PFC Program Administration	30,000						30,000
Total disbursemen	nts	792,093	415,000		<u> </u>	158,394	573,394	1,365,487
Net PFC revenue		293,461	(215,251)	75,664	18,952	(91,421)	(212,056)	81,405
PFC account bala	nce\$	293,461	<u>78,210</u> \$	153,874 \$	172,826 \$	81,405	81,405 \$	81,405

# Notes to Schedule of Revenues and Expenditures of Passenger Facility Charges

#### For the Year Ended June 30, 2024

#### **NOTE A - BASIS OF ACCOUNTING**

The schedule of passenger facility charges collected and expended, and interest credited are prepared on the basis of cash receipts and disbursements, as prescribed by Sections 9110 and 9111 of the Aviation Safety and Capacity Expansion Act of 1990, issued by the Federal Aviation Administration of the U.S. Department of Transportation, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

Passenger facility charges collected include amounts collected by the airlines and transferred to the County's airport. Expenditures for passenger facility charge approved projects are presented on a cash basis and include only the expenditures for approved passenger facility charge projects.

#### **NOTE B - INTEREST CREDITED**

Interest credited represents interest income earned from passenger facility charge program based on the passenger facility charge program's unexpended passenger facility charges cash balance.

#### **NOTE C - APPLICATION**

On July 31, 2017, the Federal Aviation Administration approved the airport's application allowing them to charge a \$4.50 passenger facility charge effective October 1, 2017. The airport was initially approved to charge \$808,872 in passenger facility charges. Revisions and subsequent approvals are reflected in the Revised Amount Approved column on the following page:

# Notes to Schedule of Revenues and Expenditures of Passenger Facility Charges

# For the Year Ended June 30, 2024

Passenger fa	acility charges:	Initial Amount Approved	Revised Amount Approved
02-001	Construct ARFF & SRE building\$	484,248 \$	500,448
02-002	Acquire snow removal equipment	30,467	30,467
02-003	Update airport master plan study	18,338	18,338
02-004	PFC program administration	46,000	46,000
02-005	Master plan update environmental assessment	27,139	46,157
02-006	Acquire interactive training system	85,000	-
02-007	Install apron islands and relocate runway 33 hold lines	9,000	-
02-008	Remove runway 15/33 shoulder pavements	61,300	-
02-009	Replace ARFF truck	47,380	40,633
03-001	Reconstruct runway 6-24.	_	573,394
03-002	Acquire avigation easements - runway 24	_	62,500
03-003	Part 150 noise study.	-	32,500
03-004	PFC application development.	-	18,250
03-005	PFC program administration.	-	30,000
04-001	Terminal Area Study.	-	25,005
04-002	SRE Procurement.	-	52,346
04-003	Reconstruct Runway 6-24	-	55,670
04-004	Runway 6-4 Obstruction Removal (Design & Construction)	-	87,300
04-005	Reconstruct Runway 15-33.		452,810
	Total passenger facility charge\$	808,872 \$	2,071,818

# Schedule of Findings and Questioned Costs, Passenger Facility Charges

# For the Year Ended June 30, 2024

## SECTION I – SUMMARY OF AUDITORS' RESULTS

#### **Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiencies identified that are not considered to	
be material weaknesses?	No
Noncompliance material to the financial statements noted?	No

# **Passenger Facility Charge Program**

Unmodified
No
No
No

#### SECTION II – FINANCIAL STATEMENT FINDINGS

None.

# SECTION III – PASSENGER FACILITY CHARGE PROGRAM FINDINGS AND QUESTIONED COSTS

None.

# Schedule of Findings and Questioned Costs, Passenger Facility Charges

#### For the Year Ended June 30, 2024

#### SECTION IV – PRIOR YEAR FINDINGS AND QUESTIONED COSTS

#### 2023-001: Inadequate Internal Control Over the General Ledger

<u>Condition</u>: The County did not complete necessary reconciliations and monthly closing procedures timely throughout fiscal 2023, resulting in significant errors and misstatements in the general ledger. Information required for the fiscal 2023 audit was not available by the scheduled audit date. This was considered a material weakness in internal control over financial reporting.

<u>Recommendation:</u> The auditors recommended that the County develop and implement procedures to ensure that general ledger cash balances are reconciled with bank balances on a timely, monthly basis. Errors or unrecorded transactions identified should be corrected immediately, and management should ensure these procedures are consistently followed. Ongoing training or support for personnel responsible for reconciliations should also be considered.

Status: The corrective action was taken.

#### 2023-002: Cash Reconciliations

<u>Condition:</u> Monthly bank reconciliations were not completed after February 2023 until a consultant was engaged. As a result, the County Treasurer could not provide completed bank reconciliations for the remainder of the fiscal year by the scheduled audit date in November 2023, resulting in a material weakness in internal control.

<u>Recommendation:</u> The auditors recommended that the County review and enhance internal controls over the general ledger and financial reporting, ensure individuals responsible have the necessary skills and training, and perform reconciliations and closing procedures timely.

**Status:** The corrective action was taken.